WPDES PERMIT

STATE OF WISCONSIN
DEPARTMENT OF NATURAL RESOURCES

PERMIT TO DISCHARGE UNDER THE WISCONSIN POLLUTANT DISCHARGE ELIMINATION SYSTEM

City of Oshkosh

is permitted, under the authority of Chapter 283, Wisconsin Statutes, to discharge from a facility located in Winnebago County at
233 Campbell Rd., Oshkosh, Wisconsin
to
the Fox River (Water Body Identification Code number 117900) and Campbell Creek (Water Body Identification Code number 139700), in the Lake Butte des Morts Watershed (UF04) of the Upper Fox River Drainage Basin

in accordance with the effluent limitations, monitoring requirements and other conditions set forth in this permit.

The permittee shall not discharge after the date of expiration. If the permittee wishes to continue to discharge after this expiration date an application shall be filed for reissuance of this permit, according to Chapter NR 200, Wis. Adm. Code, at least 180 days prior to the expiration date given below.

State of Wisconsin Department of Natural Resources
For the Secretary

By Richard Sachs
Richard Sachs
Wastewater Specialist

June 24 2013
Date Permit Signed/Issued

PERMIT TERM: EFFECTIVE DATE - July 01, 2013 **EXPIRATION DATE - June 30, 2018**

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1 Influent Requirements

1.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	**Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)**
701	Influent - Representative samples of raw wastewater shall be collected from the influent channel prior to the bar screens.

1.2 Monitoring Requirements

The permittee shall comply with the following monitoring requirements.

1.2.1 Sampling Point 701 - Influent

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Flow Rate		MGD	Daily	Continuous	
BOD_5, Total		mg/L	5/Week	24-Hr Flow Prop Comp	
Suspended Solids, Total		mg/L	5/Week	24-Hr Flow Prop Comp	
Cadmium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	See Section 1.2.1.1.
Chromium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Copper, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Lead, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Nickel, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Zinc, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Mercury, Total Recoverable		ng/L	Quarterly	24-Hr Flow Prop Comp	See Section 1.2.1.2.

1.2.1.1 Sample Analysis

Samples shall be analyzed using a method which provides adequate sensitivity so that results can be quantified, unless not possible using the most sensitive approved method.

1.2.1.2 Mercury Monitoring

The permittee shall collect and analyze all mercury samples according to the data quality requirements of ss. NR 106.145(9) and (10), Wisconsin Administrative Code. The limit of quantitation (LOQ) used for the effluent and field blank shall be less than 1.3 ng/L, unless the samples are quantified at levels above 1.3 ng/L. The permittee shall collect at least one mercury field blank for each set of mercury samples (a set of samples may include combinations of intake, influent, effluent or other samples all collected on the same day). The permittee shall report results of samples and field blanks to the Department on Discharge Monitoring Reports.

2 In-Plant Requirements

2.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	**Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)**
105	Field Blank - Sample point for reporting results of Mercury field blanks collected using standard sample handling procedures.
199	Sample point for reporting flow that is diverted away from biological treatment and is eventually blended with the secondary effluent from the final clarifiers prior to disinfection and ultimate discharge through sampling point/outfall 001. Flow measurements shall be taken at the diversion splitter structure.

2.2 Monitoring Requirements and Limitations

The permittee shall comply with the following monitoring requirements and limitations.

2.2.1 Sampling Point 105 - Field Blank

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Mercury, Total Recoverable		ng/L	Quarterly	Blank	See Section 2.2.1.1.

2.2.1.1 Mercury Monitoring

The permittee shall collect and analyze all mercury samples according to the data quality requirements of ss. NR 106.145(9) and (10), Wisconsin Administrative Code. The limit of quantitation (LOQ) used for the effluent and field blank shall be less than 1.3 ng/L, unless the samples are quantified at levels above 1.3 ng/L. The permittee shall collect at least one mercury field blank for each set of mercury samples (a set of samples may include combinations of intake, influent, effluent or other samples all collected on the same day). The permittee shall report results of samples and field blanks to the Department on Discharge Monitoring Reports.

2.2.2 Sampling Point 199 - In-Plant Diversion

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Flow Rate		MGD	Daily	Continuous	See Section 2.2.2.1.

2.2.2.1 Reporting of Diverted Flows

The flow rate of diverted flows shall be reported daily on the monthly Discharge Monitoring Report (DMR) forms. If no flow is diverted on any given day, a value of zero (0) shall be reported for that day on the DMR form.

For each day that blending facilities are utilized the permittee shall submit a copy of the influent flow data on that day. These data shall be sent directly to the DNR basin engineer assigned to this facility.

Note: The requirements for records retention specified in the Standard Requirements herein are applicable to electronically stored flow data.

3 Surface Water Requirements

3.1 Sampling Point(s)

Sampling Point Designation	
Sampling Point Number	**Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)**
001	Effluent: Representative samples of the effluent from the facility shall be collected from the channel prior to the chlorine contact chamber, except that chlorine residual and fecal samples shall be collected after dechlorination. The discharge reported at Outfall 001 represents the total effluent discharge from the facility. The flow rate reported at Outfall 001 is the total effluent discharge from the facility to the Fox River and Campbell Creek, and effluent characteristics reported at Outfall 001 are also representative of any discharge via Outfall 003.
003	Emergency Effluent Overflow: This outfall is a fixed weir located about two feet below the top of the effluent channel wall on the outlet side of the chlorine contact basins. Under high flow conditions the WWTF loses some of its normal discharge capacity due to an increase in river elevation. This factor combined with increased flow through the chlorine contact basins can cause the effluent channel to back up and sometimes reach and overflow the weir which then discharges to Campbell Creek. Discharges to Campbell Creek through Outfall 003 may occur only when the flow rate at Outfall 001 reaches 32 MGD.

3.2 Monitoring Requirements and Effluent Limitations

The permittee shall comply with the following monitoring requirements and limitations.

3.2.1 Sampling Point (Outfall) 001 - Effluent

Monitoring Requirements and Effluent Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Flow Rate		MGD	Daily	Continuous	
$CBOD_5$	Weekly Avg	40 mg/L	5/Week See Section 3.2.1.2.	24-Hr Flow Prop Comp	
	Monthly Avg	25 mg/L			
Suspended Solids, Total	Weekly Avg	45 mg/L	5/Week See Section 3.2.1.2.	24-Hr Flow Prop Comp	
	Monthly Avg	30 mg/L			
pH Field	Daily Min	6.0 su	5/Week See Section 3.2.1.2.	Grab	
	Daily Max	9.0 su			
Fecal Coliform	Geometric Mean	400 #/100 ml	Weekly	Grab	
Chlorine, Total Residual	Daily Max	38 µg/L	5/Week See Section 3.2.1.2.	Grab	

Monitoring Requirements and Effluent Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Nitrogen, Ammonia (NH_3-N) Total	Monthly Avg	38 mg/L	5/Week See Section 3.2.1.2.	24-Hr Flow Prop Comp	Applies January – March
	Monthly Avg	23 mg/L			Applies during April
					Monitoring only, May – October
	Monthly Avg	39 mg/L			Applies November – December
Phosphorus, Total	Monthly Avg	1.0 mg/L	5/Week See Section 3.2.1.2.	24-Hr Flow Prop Comp	Interim limit. The final effluent limits are 40 µg/L and 6.7 lb/day as 6-month averages, and 120 µg/L as a monthly average; see Sections 3.2.1.3 and 3.2.1.4. The compliance schedule for achieving final compliance is listed in Section 5.1.
Cadmium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	See Sections 3.2.1.5 and 3.2.1.6.
Chromium, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Copper, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Lead, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Nickel, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Zinc, Total Recoverable		µg/L	Monthly	24-Hr Flow Prop Comp	
Mercury, Total Recoverable	Daily Max	3.6 ng/L	Quarterly	Grab	Alternative effluent limitation. See Section 3.2.1.7 for mercury monitoring requirements, and Section 5.2 for pollutant minimization program implementation requirements.
Acute WET		TU_a	See Listed Qtr(s)	24-Hr Flow Prop Comp	See Section 3.2.1.8 for WET testing schedule and requirements.
Chronic WET		rTU_c			

3.2.1.1 Average Annual Design Flow

The average annual design flow of the permittee's wastewater treatment facility is 20 MGD.

3.2.1.2 Monitoring Conducted at a Frequency of 5/Week

Parameters required to be monitored at a frequency of 5/Week shall be monitored each day in which an in-plant diversion occurs or flow occurs at the Emergency Effluent Overflow, Outfall 003.

3.2.1.3 Phosphorus Limitation(s)

Interim Phosphorus Limitation: The interim effluent limitation for phosphorus is 1.0 mg/L and is effective on the effective date of this permit.

Final Phosphorus Effluent Limitations: The final phosphorus effluent limitations are 40 µg/L and 6.7 lb/day as 6-month averages*, and 120 µg/L as a monthly average, unless:

(A) As part of the application for the next reissuance, or prior to filing the application, the permittee submits either:

1.) A watershed adaptive management plan and a completed Watershed Adaptive Management Request Form 3200-139; or
2.) An application for water quality trading; or
3.) An application for a variance; or
4.) New information or additional data that supports a recalculation of the numeric limitation;

and,

(B) The Department modifies, revokes and reissues, or reissues the permit to incorporate a revised limitation before the expiration of the compliance schedule**.

* The applicable averaging periods for 6-month average Total Phosphorus effluent limits are May through October and November through April.

** The Department will prioritize reissuances and revocations, modifications, and reissuances of permits to allow permittees the opportunity to implement adaptive management or nutrient trading in a timely and effective manner.

3.2.1.4 Alternative Approaches to Phosphorus WQBEL Compliance

If Adaptive Management or Water Quality Trading is approved as part of the permit application for the next reissuance or as part of an application for a modification or revocation and reissuance, the plan and specification submittal, construction, and final effective dates for compliance with the total phosphorus WQBEL may change in the reissued or modified permit. In addition, the numeric value of the water quality based effluent limit may change based on new information (e.g. a TMDL) or additional data If a variance is approved for the next reissuance, interim limits and conditions will be imposed in the reissued permit in accordance with s. 283.15, Stats., and applicable regulations. A permittee may apply for a variance to the phosphorus WQBEL at the next reissuance even if the permittee did not apply for a phosphorus variance as part of this permit reissuance.
Note: If a water quality based effluent limit has taken effect in a permit, any increase in the limit is subject to s. NR 102.05(1) and ch. NR 207 Wis. Adm. Code.

3.2.1.5 Total Metals Analyses

Measurements of total metals and total recoverable metals shall be considered as equivalent.

3.2.1.6 Sample Analysis

Samples shall be analyzed using a method which provides adequate sensitivity so that results can be quantified, unless not possible using the most sensitive approved method.

3.2.1.7 Mercury Monitoring

The permittee shall collect and analyze all mercury samples according to the data quality requirements of ss. NR 106.145(9) and (10), Wisconsin Administrative Code. The limit of quantitation (LOQ) used for the effluent and field

blank shall be less than 1.3 ng/L, unless the samples are quantified at levels above 1.3 ng/L. The permittee shall collect at least one mercury field blank for each set of mercury samples (a set of samples may include combinations of intake, influent, effluent or other samples all collected on the same day). The permittee shall report results of samples and field blanks to the Department on Discharge Monitoring Reports.

3.2.1.8 Whole Effluent Toxicity (WET) Testing

Primary Control Water: Grab sample collected from the Fox River, upstream and out of the influence of the permittee's discharge and any other known discharge – unless the use of a different control water source is approved by the Department prior to use.

In-stream Waste Concentration (IWC): 11.9%

Dilution series: At least five effluent concentrations and dual controls must be included in each test.

- **Acute:** 100, 50, 25, 12.5, 6.25% and any additional selected by the permittee.
- **Chronic:** 100, 30, 10, 3, 1% and any additional selected by the permittee.

WET Testing Frequency: Tests are required during the following calendar quarters.

- **Acute and Chronic:**
  - October 1, 2013 – December 31, 2013
  - July 1, 2014 – September 30, 2014
  - April 1, 2015 – June 30, 2015
  - January 1, 2016 – March 31, 2016
  - October 1, 2017 – December 31, 2017

Reporting: The permittee shall report test results on the Discharge Monitoring Report form, and also complete the "Whole Effluent Toxicity Test Report Form" (Section 6, "*State of Wisconsin Aquatic Life Toxicity Testing Methods Manual, 2nd Edition*"), for each test. The original, complete, signed version of the Whole Effluent Toxicity Test Report Form shall be sent to the Biomonitoring Coordinator, Bureau of Water Quality, 101 S. Webster St., P.O. Box 7921, Madison, WI 53707-7921, within 45 days of test completion. The original Discharge Monitoring Report (DMR) form and one copy shall be sent to the contact and location provided on the DMR by the required deadline.

Determination of Positive Results: An acute toxicity test shall be considered positive if the Toxic Unit - Acute (TU_a) is greater than 1.0 for either species. The TU_a shall be calculated as follows: If $LC_{50} \geq 100$, then $TU_a = 1.0$. If LC_{50} is < 100, then $TU_a = 100 \div LC_{50}$. A chronic toxicity test shall be considered positive if the Relative Toxic Unit - Chronic (rTU_c) is greater than 1.0 for either species. The rTU_c shall be calculated as follows: If $IC_{25} \geq$ IWC, then $rTU_c = 1.0$. If $IC_{25} <$ IWC, then $rTU_c =$ IWC $\div IC_{25}$.

Additional Testing Requirements: Within 90 days of a test which showed positive results, the permittee shall submit the results of at least 2 retests to the Biomonitoring Coordinator on "Whole Effluent Toxicity Test Report Forms". The 90 day reporting period shall begin the day after the test which showed a positive result. The retests shall be completed using the same species and test methods specified for the original test (see the Standard Requirements section herein).

3.2.2 Sampling Point (Outfall) 003 - Emergency Effluent Overflow

Monitoring Requirements and Effluent Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Flow Rate		MGD	Daily	Calculated	

4 Land Application Requirements

4.1 Sampling Point(s)

The discharge(s) shall be limited to land application of the waste type(s) designated for the listed sampling point(s) on Department approved land spreading sites or by hauling to another facility.

Sampling Point Designation	
Sampling Point Number	**Sampling Point Location, Waste Type/Sample Contents and Treatment Description (as applicable)**
002	Cake Sludge: Representative samples of the anaerobically digested and centrifuge thickened cake.

4.2 Monitoring Requirements and Limitations

The permittee shall comply with the following monitoring requirements and limitations.

4.2.1 Sampling Point (Outfall) 002 - Cake sludge

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Solids, Total		Percent	1/ 2 Months	Composite	
Arsenic Dry Wt	High Quality	41 mg/kg	1/ 2 Months	Composite	List 1 Parameters. Limits apply for land application of sludge.
	Ceiling	75 mg/kg			
Cadmium Dry Wt	High Quality	39 mg/kg	1/ 2 Months	Composite	
	Ceiling	85 mg/kg			
Copper Dry Wt	High Quality	1,500 mg/kg	1/ 2 Months	Composite	
	Ceiling	4,300 mg/kg			
Lead Dry Wt	High Quality	300 mg/kg	1/ 2 Months	Composite	
	Ceiling	840 mg/kg			
Mercury Dry Wt	High Quality	17 mg/kg	1/ 2 Months	Composite	
	Ceiling	57 mg/kg			
Molybdenum Dry Wt	Ceiling	75 mg/kg	1/ 2 Months	Composite	
Nickel Dry Wt	High Quality	420 mg/kg	1/ 2 Months	Composite	
	Ceiling	420 mg/kg			
Selenium Dry Wt	High Quality	100 mg/kg	1/ 2 Months	Composite	
	Ceiling	100 mg/kg			
Zinc Dry Wt	High Quality	2,800 mg/kg	1/ 2 Months	Composite	
	Ceiling	7,500 mg/kg			
Radium 226 Dry Wt		pCi/g	Annual	Composite	
Nitrogen, Total Kjeldahl		Percent	1/ 2 Months	Composite	List 2 Parameters. Monitoring required when sludge is land applied, see Section 4.2.1.1.
Nitrogen, Ammonium (NH_4-N) Total		Percent	1/ 2 Months	Composite	

Monitoring Requirements and Limitations					
Parameter	**Limit Type**	**Limit and Units**	**Sample Frequency**	**Sample Type**	**Notes**
Phosphorus, Total		Percent	1/ 2 Months	Composite	List 2 Parameters. Monitoring required when sludge is land applied, see Section 4.2.1.1.
Phosphorus, Water Extractable		% of Tot P	1/ 2 Months	Composite	
Potassium, Total Recoverable		Percent	1/ 2 Months	Composite	
Municipal Sludge Priority Pollutant Scan			Once	Composite	Analysis required in 2014. As specified in ch. NR 215.03 (1-4), Wis. Adm. Code

Other Sludge Requirements	
Sludge Requirements	**Sample Frequency**
List 3 Requirements – Pathogen Control: The requirements in List 3 shall be met prior to land application of sludge.	Bimonthly when sludge is land applied
List 4 Requirements – Vector Attraction Reduction: The vector attraction reduction shall be satisfied prior to, or at the time of land application as specified in List 4.	Bimonthly when sludge is land applied

4.2.1.1 List 2 Analysis

If the monitoring frequency for List 2 parameters is more frequent than "Annual" then the sludge may be analyzed for the List 2 parameters just prior to each land application season rather than at the more frequent interval specified.

4.2.1.2 Changes in Feed Sludge Characteristics

If a change in feed sludge characteristics, treatment process, or operational procedures occurs which may result in a significant shift in sludge characteristics, the permittee shall reanalyze the sludge for List 1, 2, 3 and 4 parameters each time such change occurs.

4.2.1.3 Sludge Which Exceeds the High Quality Limit

Cumulative pollutant loading records shall be kept for all bulk land application of sludge which does not meet the high quality limit for any parameter. This requirement applies for the entire calendar year in which any exceedance of Table 3 of s. NR 204.07(5)(c), is experienced. Such loading records shall be kept for all List 1 parameters for each site land applied in that calendar year. The formula to be used for calculating cumulative loading is as follows:

[(Pollutant concentration (mg/kg) x dry tons applied/ac) ÷ 500] + previous loading (lbs/acre) = cumulative lbs pollutant per acre

When a site reaches 90% of the allowable cumulative loading for any metal established in Table 2 of s. NR 204.07(5)(b), the Department shall be so notified through letter or in the comment section of the annual land application report (3400-55).

4.2.1.4 Lists 1, 2, 3, and 4

List 1 TOTAL SOLIDS AND METALS See the Monitoring Requirements and Limitations table above for monitoring frequency and limitations for the List 1 parameters
Solids, Total (percent)
Arsenic, mg/kg (dry weight)
Cadmium, mg/kg (dry weight)
Copper, mg/kg (dry weight)
Lead, mg/kg (dry weight)
Mercury, mg/kg (dry weight)
Molybdenum, mg/kg (dry weight)
Nickel, mg/kg (dry weight)
Selenium, mg/kg (dry weight)
Zinc, mg/kg (dry weight)
Radium-226, pCi/g (dry weight)

List 2 NUTRIENTS See the Monitoring Requirements and Limitations table above for monitoring frequency for the List 2 parameters
Solids, Total (percent)
Nitrogen Total Kjeldahl (percent)
Nitrogen Ammonium (NH4-N) Total (percent)
Phosphorus Total as P (percent)
Phosphorus, Water Extractable (as percent of Total P)
Potassium Total Recoverable (percent)

List 3
PATHOGEN CONTROL FOR CLASS B SLUDGE

The permittee shall implement pathogen control as listed in List 3. The Department shall be notified of the pathogen control utilized and shall be notified when the permittee decides to utilize alternative pathogen control.

The following requirements shall be met prior to land application of sludge.

Parameter	Unit	Limit
Fecal Coliform*	MPN/gTS or CFU/gTS	2,000,000
OR, ONE OF THE FOLLOWING PROCESS OPTIONS		
Aerobic Digestion	Air Drying	
Anaerobic Digestion	Composting	
Alkaline Stabilization	PSRP Equivalent Process	
* The Fecal Coliform limit shall be reported as the geometric mean of 7 discrete samples on a dry weight basis.		

List 4 VECTOR ATTRACTION REDUCTION The permittee shall implement any one of the vector attraction reduction options specified in List 4. The Department shall be notified of the option utilized and shall be notified when the permittee decides to utilize an alternative option. One of the following shall be satisfied prior to, or at the time of land application as specified in List 4.		
Option	**Limit**	**Where/When it Shall be Met**
Volatile Solids Reduction	≥38%	Across the process
Specific Oxygen Uptake Rate	≤1.5 mg O_2/hr/g TS	On aerobic stabilized sludge
Anaerobic bench-scale test	<17 % VS reduction	On anaerobic digested sludge
Aerobic bench-scale test	<15 % VS reduction	On aerobic digested sludge
Aerobic Process	>14 days, Temp >40°C and Avg. Temp > 45°C	On composted sludge
pH adjustment	>12 S.U. (for 2 hours) and >11.5 (for an additional 22 hours)	During the process
Drying without primary solids	>75 % TS	When applied or bagged
Drying with primary solids	>90 % TS	When applied or bagged
Equivalent Process	Approved by the Department	Varies with process
Injection	-	When applied
Incorporation	-	Within 6 hours of application

4.2.1.5 Daily Land Application Log

Daily Land Application Log **Discharge Monitoring Requirements and Limitations** The permittee shall maintain a daily land application log for biosolids land applied each day when land application occurs. The following minimum records must be kept, in addition to all analytical results for the biosolids land applied. The log book records shall form the basis for the annual land application report requirements.		
Parameters	**Units**	**Sample Frequency**
DNR Site Number(s)	Number	Daily as used
Outfall number applied	Number	Daily as used
Acres applied	Acres	Daily as used
Amount applied	As appropriate * /day	Daily as used
Application rate per acre	unit */acre	Daily as used
Nitrogen applied per acre	lb/acre	Daily as used
Method of Application	Injection, Incorporation, or surface applied	Daily as used

*gallons, cubic yards, dry US Tons or dry Metric Tons

5 Schedules

5.1 Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus

The permittee shall comply with the WQBELs for Phosphorus as specified. No later than 30 days following each compliance date, the permittee shall notify the Department in writing of its compliance or noncompliance. If a submittal is required, a timely submittal fulfills the notification requirement.

Required Action	Due Date
Operational Evaluation Report: The permittee shall prepare and submit to the Department for approval an operational evaluation report. The report shall include an evaluation of collected effluent data, possible source reduction measures, operational improvements or other minor facility modifications that will optimize reductions in phosphorus discharges from the treatment plant during the period prior to complying with final phosphorus WQBELs and, where possible, enable compliance with final phosphorus WQBELs by June 30, 2016. The report shall provide a plan and schedule for implementation of the measures, improvements, and modifications as soon as possible, but not later than June 30, 2016 and state whether the measures, improvements, and modifications will enable compliance with final phosphorus WQBELs. Regardless of whether they are expected to result in compliance, the permittee shall implement the measures, improvements, and modifications in accordance with the plan and schedule specified in the operational evaluation report. If the operational evaluation report concludes that the facility can achieve final phosphorus WQBELs using the existing treatment system with only source reduction measures, operational improvements, and minor facility modifications, the permittee shall comply with the final phosphorus WQBEL by June 30, 2016 and is not required to comply with the milestones identified below for years 3 through 9 of this compliance schedule ('Preliminary Compliance Alternatives Plan', 'Final Compliance Alternatives Plan', 'Final Plans and Specifications', 'Treatment Plant Upgrade to Meet WQBELs', 'Complete Construction', 'Achieve Compliance'). If the Operational Evaluation Report concludes that the permittee cannot achieve final phosphorus WQBELs with source reduction measures, operational improvements and other minor facility modifications, the permittee shall initiate a study of feasible alternatives for meeting final phosphorus WQBELs and comply with the remaining required actions of this schedule of compliance. If the Department disagrees with the conclusion of the report, and determines that the permittee can achieve final phosphorus WQBELs using the existing treatment system with only source reduction measures, operational improvements, and minor facility modifications, the Department may reopen and modify the permit to include an implementation schedule for achieving the final phosphorus WQBELs sooner than July 1, 2022.	06/30/2014
Compliance Alternatives, Source Reduction, Improvements and Modifications Status: The permittee shall submit a 'Compliance Alternatives, Source Reduction, Operational Improvements and Minor Facility Modification' status report to the Department. The report shall provide an update on the permittee's: (1) progress implementing source reduction measures, operational improvements, and minor facility modifications to optimize reductions in phosphorus discharges and, to the extent that such measures, improvements, and modifications will not enable compliance with the WQBELs, (2) status evaluating feasible alternatives for meeting phosphorus WQBELs.	06/30/2015
Preliminary Compliance Alternatives Plan: The permittee shall submit a preliminary compliance alternatives plan to the Department. If the plan concludes upgrading of the permittee's wastewater treatment facility is necessary to achieve final phosphorus WQBELs, the submittal shall include a preliminary engineering design report. [Continued on next page]	06/30/2016

If the plan concludes Adaptive Management will be used, the submittal shall include a completed Watershed Adaptive Management Request Form 3200-139 without the Adaptive Management Plan. If water quality trading will be undertaken, the plan must state that trading will be pursued.	
Final Compliance Alternatives Plan: The permittee shall submit a final compliance alternatives plan to the Department. If the plan concludes upgrading of the permittee's wastewater treatment is necessary to meet final phosphorus WQBELs, the submittal shall include a final engineering design report addressing the treatment plant upgrades, and a facility plan if required pursuant to ch. NR 110, Wis. Adm. Code. If the plan concludes Adaptive Management will be implemented, the submittal shall include a completed Watershed Adaptive Management Request Form 3200-139 and an engineering report addressing any treatment system upgrades necessary to meet interim limits pursuant to s. NR 217.18, Wis. Adm. Code. If the plan concludes water quality trading will be used, the submittal shall identify potential trading partners. Note: See 'Alternative Approaches to Phosphorus WQBEL Compliance' in the Surface Water section of this permit.	06/30/2017
Progress Report on Plans & Specifications: Submit progress report regarding the progress of preparing final plans and specifications. Note: See 'Alternative Approaches to Phosphorus WQBEL Compliance' in the Surface Water section of this permit.	06/30/2018
Final Plans and Specifications: Unless the permit has been modified, revoked and reissued, or reissued to include Adaptive Management or Water Quality Trading measures or to include a revised schedule based on factors in s. NR 217.17, Wis. Adm. Code, the permittee shall submit final construction plans to the Department for approval pursuant to s. 281.41, Stats., specifying treatment plant upgrades that must be constructed to achieve compliance with final phosphorus WQBELs, and a schedule for completing construction of the upgrades by the complete construction date specified below. (Note: Permit modification, revocation and reissuance, and reissuance are subject to s. 283.53(2), Stats.) Note: See 'Alternative Approaches to Phosphorus WQBEL Compliance' in the Surface Water section of this permit.	06/30/2019
Treatment Plant Upgrade to Meet WQBELs: The permittee shall initiate construction of the upgrades. The permittee shall obtain approval of the final construction plans and schedule from the Department pursuant to s. 281.41. Stats. Upon approval of the final construction plans and schedule by the Department pursuant to s. 281.41, Stats., the permittee shall construct the treatment plant upgrades in accordance with the approved plans and specifications. Note: See 'Alternative Approaches to Phosphorus WQBEL Compliance' in the Surface Water section of this permit.	09/30/2019
Construction Upgrade Progress Report #1: The permittee shall submit a progress report on construction upgrades. Note: See 'Alternative Approaches to Phosphorus WQBEL Compliance' in the Surface Water section of this permit.	09/30/2020
Construction Upgrade Progress Report: The permittee shall submit a progress report on construction upgrades. [Continued on next page]	09/30/2021

Note: See 'Alternative Approaches to Phosphorus WQBEL Compliance' in the Surface Water section of this permit.	
Complete Construction: The permittee shall complete construction of wastewater treatment system upgrades. Note: See 'Alternative Approaches to Phosphorus WQBEL Compliance' in the Surface Water section of this permit.	06/30/2022
Achieve Compliance: The permittee shall achieve compliance with final phosphorus WQBELs. Note: See 'Alternative Approaches to Phosphorus WQBEL Compliance' in the Surface Water section of this permit.	07/01/2022

5.2 Mercury Pollutant Minimization Program

As a condition of reissuance of this permit with an alternative mercury effluent limitation, the permittee shall execute a Mercury Pollutant Minimization Program (PMP), as required under ch. NR 106.145(7) Wis. Admin. Code.

Required Action	Due Date
Execute PMP and Submit Annual Status Report: The permittee shall conduct source reduction efforts under its Mercury PMP and submit an annual progress report on those efforts by the due date.	12/31/2013
Execute PMP and Submit Annual Status Report: The permittee shall conduct source reduction efforts under its Mercury PMP and submit an annual progress report on those efforts by the due date.	12/31/2014
Execute PMP and Submit Annual Status Report: The permittee shall conduct source reduction efforts under its Mercury PMP and submit an annual progress report on those efforts by the due date.	12/31/2015
Execute PMP and Submit Annual Status Report: The permittee shall conduct source reduction efforts under its Mercury PMP and submit an annual progress report on those efforts by the due date.	12/31/2016
Execute PMP and Submit Annual Status Report: The permittee shall conduct source reduction efforts under its Mercury PMP and submit an annual progress report on those efforts by the due date.	12/31/2017

6 Standard Requirements

NR 205, Wisconsin Administrative Code: The conditions in ss. NR 205.07(1) and NR 205.07(2), Wis. Adm. Code, are included by reference in this permit, except for s. NR 205.07(1)(v) and (2)(d) regarding bypasses and overflows which are specified in Sections 6.2.7 through 6.2.10. The permittee shall comply with all of these requirements. Some of these requirements are outlined in the Standard Requirements section of this permit. Requirements not specifically outlined in the Standard Requirement section of this permit can be found in ss. NR 205.07(1) and NR 205.07(2).

6.1 Reporting and Monitoring Requirements

6.1.1 Monitoring Results

Monitoring results obtained during the previous month shall be summarized and reported on a Department Wastewater Discharge Monitoring Report. The report may require reporting of any or all of the information specified below under 'Recording of Results'. This report is to be returned to the Department no later than the date indicated on the form. A copy of the Wastewater Discharge Monitoring Report Form or an electronic file of the report shall be retained by the permittee.

Monitoring results shall be reported on an electronic discharge monitoring report (eDMR). The eDMR shall be certified electronically by a principal executive officer, a ranking elected official or other duly authorized representative. The 'eReport Certify' page certifies that the electronic report form is true, accurate and complete.

If the permittee monitors any pollutant more frequently than required by this permit, the results of such monitoring shall be included on the Wastewater Discharge Monitoring Report.

The permittee shall comply with all limits for each parameter regardless of monitoring frequency. For example, monthly, weekly, and/or daily limits shall be met even with monthly monitoring. The permittee may monitor more frequently than required for any parameter.

6.1.2 Sampling and Testing Procedures

Sampling and laboratory testing procedures shall be performed in accordance with Chapters NR 218 and NR 219, Wis. Adm. Code and shall be performed by a laboratory certified or registered in accordance with the requirements of ch. NR 149, Wis. Adm. Code. Groundwater sample collection and analysis shall be performed in accordance with ch. NR 140, Wis. Adm. Code. The analytical methodologies used shall enable the laboratory to quantitate all substances for which monitoring is required at levels below the effluent limitation. If the required level cannot be met by any of the methods available in NR 219, Wis. Adm. Code, then the method with the lowest limit of detection shall be selected. Additional test procedures may be specified in this permit.

6.1.3 Pretreatment Sampling Requirements

Sampling for pretreatment parameters (cadmium, chromium, copper, lead, nickel, zinc, and mercury) shall be done during a day each month when industrial discharges are occurring at normal to maximum levels. The sampling of the influent and effluent for these parameters shall be coordinated. All 24 hour composite samples shall be flow proportional.

6.1.4 Recording of Results

The permittee shall maintain records which provide the following information for each effluent measurement or sample taken:

- the date, exact place, method and time of sampling or measurements;
- the individual who performed the sampling or measurements;

- the date the analysis was performed;
- the individual who performed the analysis;
- the analytical techniques or methods used; and
- the results of the analysis.

6.1.5 Reporting of Monitoring Results

The permittee shall use the following conventions when reporting effluent monitoring results:

- Pollutant concentrations less than the limit of detection shall be reported as < (less than) the value of the limit of detection. For example, if a substance is not detected at a detection limit of 0.1 mg/L, report the pollutant concentration as < 0.1 mg/L.

- Pollutant concentrations equal to or greater than the limit of detection, but less than the limit of quantitation, shall be reported and the limit of quantitation shall be specified.

- For purposes of calculating NR 101 fees, the 2 mg/l lower reporting limits for BOD_5 and Total Suspended Solids shall be considered to be limits of quantitation

- For the purposes of reporting a calculated result, average or a mass discharge value, the permittee may substitute a 0 (zero) for any pollutant concentration that is less than the limit of detection. However, if the effluent limitation is less than the limit of detection, the department may substitute a value other than zero for results less than the limit of detection, after considering the number of monitoring results that are greater than the limit of detection and if warranted when applying appropriate statistical techniques.

6.1.6 Compliance Maintenance Annual Reports

Compliance Maintenance Annual Reports (CMAR) shall be completed using information obtained over each calendar year regarding the wastewater conveyance and treatment system. The CMAR shall be submitted by the permittee in accordance with ch. NR 208, Wis. Adm. Code, by June 30, each year on an electronic report form provided by the Department.

In the case of a publicly owned treatment works, a resolution shall be passed by the governing body and submitted as part of the CMAR, verifying its review of the report and providing responses as required. Private owners of wastewater treatment works are not required to pass a resolution; but they must provide an Owner Statement and responses as required, as part of the CMAR submittal.

A separate CMAR certification document, that is not part of the electronic report form, shall be mailed to the Department at the time of electronic submittal of the CMAR. The CMAR certification shall be signed and submitted by an authorized representative of the permittee. The certification shall be submitted by mail. The certification shall verify the electronic report is complete, accurate and contains information from the owner's treatment works.

6.1.7 Records Retention

The permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by the permit, and records of all data used to complete the application for the permit for a period of at least 3 years from the date of the sample, measurement, report or application. All pertinent sludge information, including permit application information and other documents specified in this permit or s. NR 204.06(9), Wis. Adm. Code shall be retained for a minimum of 5 years.

6.1.8 Other Information

Where the permittee becomes aware that it failed to submit any relevant facts in a permit application or submitted incorrect information in a permit application or in any report to the Department, it shall promptly submit such facts or correct information to the Department.

6.2 System Operating Requirements

6.2.1 Noncompliance Notification

The permittee shall report the following types of noncompliance by a telephone call to the Department's regional office within 24 hours after becoming aware of the noncompliance:

- any noncompliance which may endanger health or the environment;
- any violation of an effluent limitation resulting from an unanticipated bypass;
- any violation of an effluent limitation resulting from an upset; and
- any violation of a maximum discharge limitation for any of the pollutants listed by the Department in the permit, either for effluent or sludge.

A written report describing the noncompliance shall also be submitted to the Department's regional office within 5 days after the permittee becomes aware of the noncompliance. On a case-by-case basis, the Department may waive the requirement for submittal of a written report within 5 days and instruct the permittee to submit the written report with the next regularly scheduled monitoring report. In either case, the written report shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times; the steps taken or planned to reduce, eliminate and prevent reoccurrence of the noncompliance; and if the noncompliance has not been corrected, the length of time it is expected to continue.

NOTE: Section 292.11(2)(a), Wisconsin Statutes, requires any person who possesses or controls a hazardous substance or who causes the discharge of a hazardous substance to notify the Department of Natural Resources **immediately** of any discharge not authorized by the permit. The discharge of a hazardous substance that is not authorized by this permit or that violates this permit may be a hazardous substance spill. To report a hazardous substance spill, call DNR's 24-hour HOTLINE at **1-800-943-0003**

6.2.2 Flow Meters

Flow meters shall be calibrated annually, as per s. NR 218.06, Wis. Adm. Code.

6.2.3 Raw Grit and Screenings

All raw grit and screenings shall be disposed of at a properly licensed solid waste facility or picked up by a licensed waste hauler. If the facility or hauler is located in Wisconsin, then they shall be licensed under chs. NR 500-536, Wis. Adm. Code.

6.2.4 Sewer Cleaning Debris and Materials

All debris and material removed from cleaning sanitary sewers shall be managed to prevent nuisances, run-off, ground infiltration or prohibited discharges.

- Debris and solid waste shall be dewatered, dried and then disposed of at a licensed solid waste facility
- Liquid waste from the cleaning and dewatering operations shall be collected and disposed of at a permitted wastewater treatment facility
- Combination waste including liquid waste along with debris and solid waste may be disposed of at a licensed solid waste facility or wastewater treatment facility willing to accept the waste

6.2.5 Sludge Management

All sludge management activities shall be conducted in compliance with ch. NR 204 "Domestic Sewage Sludge Management", Wis. Adm. Code.

6.2.6 Prohibited Wastes

Under no circumstances may the introduction of wastes prohibited by s. NR 211.10, Wis. Adm. Code, be allowed into the waste treatment system. Prohibited wastes include those:

- which create a fire or explosion hazard in the treatment work;
- which will cause corrosive structural damage to the treatment work;
- solid or viscous substances in amounts which cause obstructions to the flow in sewers or interference with the proper operation of the treatment work;
- wastewaters at a flow rate or pollutant loading which are excessive over relatively short time periods so as to cause a loss of treatment efficiency; and
- changes in discharge volume or composition from contributing industries which overload the treatment works or cause a loss of treatment efficiency.

6.2.7 Bypassing

Except as provided in the subsection below titled 'Bypass Due to Essential Construction or Maintenance (Controlled Diversions)', any bypass of wastewater at the treatment works or overflow from the collection system is prohibited, and the Department may take enforcement action against a permittee for such occurrences under s. 283.89, Wis. Stats., unless all of the following occur:

- The bypass or overflow was unavoidable to prevent loss of life, personal injury, or severe property damage.
- There were no feasible alternatives to the bypass or overflow, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate back-up equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass or overflow which occurred during normal periods of equipment downtime or preventive maintenance.
- The permittee notifies the department of the unscheduled bypass or overflow. The permittee shall notify the department within 24 hours of initiation of the bypass or overflow occurrence by telephone, voicemail, fax or e-mail. Except for an approved blending event, within 5 days of conclusion of the bypass or overflow occurrence, the permittee shall submit to the department in writing, all of the following information:
  - Reason the bypass or overflow occurred, or explanation of other contributing circumstances that resulted in the overflow event. If the overflow or bypass is associated with wet weather, provide data on the amount and duration of the rainfall or snow melt for each separate event.
  - Date the bypass or overflow occurred.
  - Location where the bypass or overflow occurred.
  - Duration of the bypass or overflow and estimated wastewater volume discharged.
  - Steps taken or the proposed corrective action planned to prevent similar future occurrences.
  - Any other information the permittee believes is relevant.

6.2.8 Bypass Due to Essential Construction or Maintenance (Controlled Diversion)

A bypass which occurs due to essential construction or maintenance to assure efficient operation of the treatment works is allowed but only if the bypass complies with all effluent limitations in this permit. For these bypasses, any wastewater that is diverted around a treatment unit or treatment process shall be recombined with wastewater that is not diverted prior to discharge.

Any bypass due to essential maintenance or construction to assure efficient operation of the treatment works shall be documented in writing and the record shall be made available to the Department upon request.

6.2.9 Blending During Wet Weather

During wet weather flow conditions, an in-plant diversion around a biological treatment process or facility (blending) is approved if all of the following conditions are met:

- The in-plant diversion is only temporary and occurs during a wet weather event when peak wastewater flow to the sewage treatment facility exceeds the maximum design and operating capacity of the biological treatment process.
- The diversion is necessary to avoid loss of life, personal injury or severe property damage to the sewage treatment facility due to loss of treatment efficiency from washout of treatment media.
- The permittee is effectively implementing a CMOM program designed to reduce, to the maximum extent practicable, the entry of infiltration and inflow into the system.
- The untreated, or partially treated wastewater that is routed around the biological treatment process or a portion of a biological treatment process, has been recombined with the biologically treated wastewater and the combined flow has been disinfected – if blending occurs during a time period when disinfection is required – prior to discharge.
- Effluent from the sewage treatment facility is monitored to include all wastewater that is discharged from the facility, including those wastewaters that have been diverted around the biological treatment process.
- The effluent discharged meets all effluent limitations for Outfall 001 included in this permit.

If possible, the permittee shall provide at least 10 days advance notice to the Department prior to blending.

Any in-plant diversion under this section shall be reported to the Department by telephone, fax or email no later than 24 hours from the time each diversion operation ceases. Permittees shall also report the time, duration and volume of wastewater routed around the biological treatment process, or routed through an alternative treatment process on the monthly Discharge Monitoring Report (DMR) forms. If no flow is diverted on any given day, a value of zero (0) shall be reported for that day on the DMR form. For each day that blending occurs, the permittee shall submit a copy of the influent flow data on that day. These data shall be sent directly to the DNR basin engineer assigned to this facility.

6.2.10 Reporting of Bypassing to Drinking Water Intake Owners

Whenever there is an unscheduled bypass or overflow or a scheduled bypass at the permittee's treatment works or within the permittee's sewage collection system (see the "Bypassing", "Bypass Due To Essential Construction or Maintenance (Controlled Diversions)" and "Blending During Wet Weather" provisions of this permit), the permittee shall notify the owner of all drinking water intakes located in surface waters in the vicinity of the discharge as quickly as practicable, but no greater than 8 hours after becoming aware of the bypass or overflow. This notification shall include at a minimum, the following drinking water intake owner identified by the Department: Oshkosh Waterworks.

6.2.11 Ammonia Limit Not Needed Year-Round - Continue to Optimize Removal of Ammonia

Applying the procedures in s. NR 106.05, Wis. Adm. Code, to ammonia data that is representative of the current operations of the wastewater treatment plant resulted in a determination that ammonia effluent limits are not necessary in this permit during certain periods of the year. Pursuant to NR 106.33, throughout the term of this permit, the wastewater treatment plant shall continue to be operated in a manner that optimizes the removal of ammonia within the design capabilities of the wastewater treatment plant during those months in which ammonia effluent limits are not applied.

6.2.12 Proper Operation and Maintenance

The permittee shall at all times properly operate and maintain all facilities and systems of treatment and control which are installed or used by the permittee to achieve compliance with the conditions of this permit. The wastewater treatment facility shall be under the direct supervision of a state certified operator as required in s. NR 108.06(2), Wis. Adm. Code. Proper operation and maintenance includes effective performance, adequate funding, adequate operator staffing and training as required in ch. NR 114, Wis. Adm. Code, and adequate laboratory and process controls, including appropriate quality assurance procedures. This provision requires the operation of back-up or auxiliary facilities or similar systems only when necessary to achieve compliance with the conditions of the permit.

6.3 Surface Water Requirements

6.3.1 Permittee-Determined Limit of Quantitation Incorporated into this Permit

For pollutants with water quality-based effluent limits below the Limit of Quantitation (LOQ) in this permit, the LOQ calculated by the permittee and reported on the Discharge Monitoring Reports (DMRs) is incorporated by reference into this permit. The LOQ shall be reported on the DMRs, shall be the lowest quantifiable level practicable, and shall be no greater than the minimum level (ML) specified in or approved under 40 CFR Part 136 for the pollutant at the time this permit was issued, unless this permit specifies a higher LOQ.

6.3.2 Appropriate Formulas for Effluent Calculations

The permittee shall use the following formulas for calculating effluent results to determine compliance with average concentration limits and mass limits and total load limits:

Weekly/Monthly/Six-Month/Annual Average Concentration = the sum of all daily results for that week/month/six-month/year, divided by the number of results during that time period. [Note: When a six-month average effluent limit is specified for Total Phosphorus the applicable periods are May through October and November through April.]

Weekly Average Mass Discharge (lbs/day): Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the week.

Monthly Average Mass Discharge (lbs/day): Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the month.

Six-Month Average Mass Discharge (lbs/day): Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the six-month period. [Note: When a six-month average effluent limit is specified for Total Phosphorus the applicable periods are May through October and November through April.]

Annual Average Mass Discharge (lbs/day): Daily mass = daily concentration (mg/L) x daily flow (MGD) x 8.34, then average the daily mass values for the entire year.

Total Monthly Discharge: = monthly average concentration (mg/L) x total flow for the month (MG/month) x 8.34.

Total Annual Discharge: = sum of total monthly discharges for the calendar year.

12-Month Rolling Sum of Total Monthly Discharge: = the sum of the most recent 12 consecutive months of Total Monthly Discharges.

6.3.3 Visible Foam or Floating Solids

There shall be no discharge of floating solids or visible foam in other than trace amounts.

6.3.4 Percent Removal

During any 30 consecutive days, the average effluent concentrations of BOD_5 and of total suspended solids shall not exceed 15% of the average influent concentrations, respectively. This requirement does not apply to removal of total suspended solids if the permittee operates a lagoon system and has received a variance for suspended solids granted under NR 210.07(2), Wis. Adm. Code.

6.3.5 Fecal Coliforms

The limit for fecal coliforms shall be expressed as a monthly geometric mean.

6.3.6 Year Round Disinfection

Disinfection shall be provided year round. Monitoring requirements and the limitation for fecal coliforms apply during the period in which disinfection is required. Whenever chlorine is used for disinfection or other effluent uses, the limitations and monitoring requirements for residual chlorine shall apply. A dechlorination process shall be in operation whenever chlorine is used for disinfection or other effluent uses.

6.3.7 Total Residual Chlorine Requirements (When De-Chlorinating Effluent)

Test methods for total residual chlorine, approved in ch. NR 219 - Table B, Wis. Adm. Code, normally achieve a limit of detection of about 20 to 50 micrograms per liter and a limit of quantitation of about 100 micrograms per liter. Reporting of test results and compliance with effluent limitations for chlorine residual and total residual halogens shall be as follows:

- Sample results which show no detectable levels are in compliance with the limit. These test results shall be reported on Wastewater Discharge Monitoring Report Forms as "< 100 µg/L". (Note: 0.1 mg/L converts to 100 µg/L)

- Samples showing detectable traces of chlorine are in compliance if measured at less than 100 µg/L, unless there is a consistent pattern of detectable values in this range. These values shall also be reported on Wastewater Discharge Monitoring Report Forms as "<100 µg/L." The facility operating staff shall record actual readings on logs maintained at the plant, shall take action to determine the reliability of detected results (such as re-sampling and/or calculating dosages), and shall adjust the chemical feed system if necessary to reduce the chances of detects.

- Samples showing detectable levels greater than 100 µg/L shall be considered as exceedances, and shall be reported as measured.

- To calculate average or mass discharge values, a "0" (zero) may be substituted for any test result less than 100 µg/L. Calculated values shall then be compared directly to the average or mass limitations to determine compliance.

6.3.8 Whole Effluent Toxicity (WET) Monitoring Requirements

In order to determine the potential impact of the discharge on aquatic organisms, static-renewal toxicity tests shall be performed on the effluent in accordance with the procedures specified in the *"State of Wisconsin Aquatic Life Toxicity Testing Methods Manual, 2nd Edition" (PUB-WT-797*, November 2004) as required by NR 219.04, Table A, Wis. Adm. Code). All of the WET tests required in this permit, including any required retests, shall be conducted on the *Ceriodaphnia dubia* and fathead minnow species. Receiving water samples shall not be collected from any point in contact with the permittee's mixing zone and every attempt shall be made to avoid contact with any other discharge's mixing zone.

6.3.9 Whole Effluent Toxicity (WET) Identification and Reduction

Within 60 days of a retest which showed positive results, the permittee shall submit a written report to the Biomonitoring Coordinator, Bureau of Watershed Management, 101 S. Webster St., PO Box 7921, Madison, WI 53707-7921, which details the following:

- A description of actions the permittee has taken or will take to remove toxicity and to prevent the recurrence of toxicity;

- A description of toxicity reduction evaluation (TRE) investigations that have been or will be done to identify potential sources of toxicity, including some or all of the following actions:

  (a) Evaluate the performance of the treatment system to identify deficiencies contributing to effluent toxicity (e.g., operational problems, chemical additives, incomplete treatment)
  (b) Identify the compound(s) causing toxicity
  (c) Trace the compound(s) causing toxicity to their sources (e.g., industrial, commercial, domestic)
  (d) Evaluate, select, and implement methods or technologies to control effluent toxicity (e.g., in-plant or pretreatment controls, source reduction or removal)

- Where corrective actions including a TRE have not been completed, an expeditious schedule under which corrective actions will be implemented;

- If no actions have been taken, the reason for not taking action.

The permittee may also request approval from the Department to postpone additional retests in order to investigate the source(s) of toxicity. Postponed retests must be completed after toxicity is believed to have been removed.

6.4 Pretreatment Program Requirements

The permittee is required to operate an industrial pretreatment program as described in the program initially approved by the Department of Natural Resources including any subsequent program modifications approved by the Department, and including commitments to program implementation activities provided in the permittee's annual pretreatment program report, and that complies with the requirements set forth in 40 CFR Part 403 and ch. NR 211, Wis. Adm. Code. To ensure that the program is operated in accordance with these requirements, the following general conditions and requirements are hereby established:

6.4.1 Inventories

The permittee shall implement methods to maintain a current inventory of the general character and volume of wastewater that industrial users discharge to the treatment works and shall provide an updated industrial user listing

annually and report any changes in the listing to the Department by March 31 of each year as part of the annual pretreatment program report required herein.

6.4.2 Regulation of Industrial Users

6.4.2.1 Limitations for Industrial Users

The permittee shall develop, maintain, enforce and revise as necessary local limits to implement the general and specific prohibitions of the state and federal General Pretreatment Regulations.

6.4.2.2 Control Documents for Industrial Users (IUs)

The permittee shall control the discharge from each significant industrial user through individual discharge permits as required by s. NR 211.235, Wis. Adm. Code and in accordance with the approved pretreatment program procedures and the permittee's sewer use ordinance. The discharge permits shall be modified in a timely manner during the stated term of the discharge permits according to the sewer use ordinance as conditions warrant. The discharge permits shall include at a minimum the elements found in s. NR 211.235(1), Wis. Adm. Code and references to the approved pretreatment program procedures and the sewer use ordinance.

The permittee shall provide a copy of all newly issued, reissued, or modified discharge permits to the Department.

6.4.2.3 Review of Industrial User Reports, Inspections and Compliance Monitoring

The permittee shall require the submission of, receive, and review self-monitoring reports and other notices from industrial users in accordance with the approved pretreatment program procedures. The permittee shall randomly sample and analyze industrial user discharges and conduct surveillance activities to determine independent of information supplied by the industrial users, whether the industrial users are in compliance with pretreatment standards and requirements. The inspections and monitoring shall also be conducted to maintain accurate knowledge of local industrial processes, including changes in the discharge, pretreatment equipment operation, spill prevention control plans, slug control plans, and implementation of solvent management plans.

At least one time per year the permittee shall inspect and sample the discharge from each significant industrial user, or more frequently if so specified in the permittee's approved pretreatment program. At least once every 2 years the permittee shall evaluate whether each significant industrial user needs a slug control plan. If a slug control plan is needed, the plan shall contain at a minimum the elements specified in s. NR 211.235(4)(b), Wis. Adm. Code.

6.4.2.4 Enforcement and Industrial User Compliance Evaluation & Violation Reports

The permittee shall enforce the industrial pretreatment requirements including the industrial user discharge limitations of the permittee's sewer use ordinance. The permittee shall investigate instances of noncompliance by collecting and analyzing samples and collecting other information with sufficient care to produce evidence admissible in enforcement proceedings or in judicial actions. Investigation and response to instances of noncompliance shall be in accordance with the permittee's sewer use ordinance and approved Enforcement Response Plan.

The permittee shall make a semiannual report on forms provided or approved by the Department. The semiannual report shall include an analysis of industrial user significant noncompliance (i.e. the Industrial User Compliance Evaluation, also known as the SNC Analysis) as outlined in s.NR 211.23(1)(j), Wis. Adm. Code, and a summary of the permittee's response to all industrial noncompliance (i.e. the Industrial User Violation Report). The Industrial User Compliance Evaluation Report shall include monitoring results received from industrial users pursuant to s. NR 211.15(1)-(5), Wis. Adm. Code. The Industrial User Violation Report shall include copies of all notices of noncompliance, notices of violation and other enforcement correspondence sent by the permittee to industrial users, together with the industrial user's response. The Industrial User Compliance Evaluation and Violation Reports for the period January through June shall be provided to the Department by September 30 of each year and for the period July

through December shall be provided to the Department by March 31 of the succeeding year, unless alternate submittal dates are approved.

6.4.2.5 Publication of Violations

The permittee shall publish a list of industrial users that have significantly violated the municipal sewer use ordinance during the calendar year, in the largest daily newspaper in the area by March 31 of the following year pursuant to s. NR 211.23(1)(j), Wis. Adm. Code. A copy of the newspaper publication shall be provided as part of the annual pretreatment report specified herein.

6.4.2.6 Multijurisdictional Agreements

The permittee shall establish agreements with all contributing jurisdictions as necessary to ensure compliance with pretreatment standards and requirements by all industrial users discharging to the permittee's wastewater treatment system. Any such agreement shall identify who will be responsible for maintaining the industrial user inventory, issuance of industrial user control mechanisms, inspections and sampling, pretreatment program implementation, and enforcement.

6.4.3 Annual Pretreatment Program Report

The permittee shall evaluate the pretreatment program, and submit the Pretreatment Program Report to the Department on forms provided or approved by the Department by March 31 annually, unless an alternate submittal date is approved. The report shall include a brief summary of the work performed during the preceding calendar year, including the numbers of discharge permits issued and in effect, pollution prevention activities, number of inspections and monitoring surveys conducted, budget and personnel assigned to the program, a general discussion of program progress in meeting the objectives of the permittee's pretreatment program together with summary comments and recommendations.

6.4.4 Pretreatment Program Modifications

Future Modifications: The permittee shall within one year of any revisions to federal or state General Pretreatment Regulations submit an application to the Department in duplicate to modify and update its approved pretreatment program to incorporate such regulatory changes as applicable to the permittee. Additionally, the Department or the permittee may request an application for program modification at any time where necessary to improve program effectiveness based on program experience to date.

Modifications Subject to Department Approval: The permittee shall submit all proposed pretreatment program modifications to the Department for determination of significance and opportunity for comment in accordance with the requirements and conditions of s. NR 211.27, Wis. Adm. Code. Any substantial proposed program modification shall be subject to Department public noticing and formal approval prior to implementation. A substantial program modification includes, but is not limited to, changes in enabling legal authority to administer and enforce pretreatment conditions and requirements; significant changes in program administrative or operational procedures; significant reductions in monitoring frequencies; significant reductions in program resources including personnel commitments, equipment, and funding levels; changes (including any relaxation) in the local limitations for substances enforced and applied to users of the sewerage treatment works; changes in treatment works sludge disposal or management practices which impact the pretreatment program; or program modifications which increase pollutant loadings to the treatment works. The Department shall use the procedures outlined in s. NR 211.30, Wis. Adm. Code for review and approval/denial of proposed pretreatment program modifications. The permittee shall comply with local public participation requirements when implementing the pretreatment program.

6.4.5 Program Resources

The permittee shall have sufficient resources and qualified personnel to carry out the pretreatment program responsibilities as listed in ss. NR 211.22 and NR 211.23, Wis. Adm. Code.

6.5 Land Application Requirements

6.5.1 Sludge Management Program Standards And Requirements Based Upon Federally Promulgated Regulations

In the event that new federal sludge standards or regulations are promulgated, the permittee shall comply with the new sludge requirements by the dates established in the regulations, if required by federal law, even if the permit has not yet been modified to incorporate the new federal regulations.

6.5.2 General Sludge Management Information

The General Sludge Management Form 3400-48 shall be completed and submitted prior to any significant sludge management changes.

6.5.3 Sludge Samples

All sludge samples shall be collected at a point and in a manner which will yield sample results which are representative of the sludge being tested, and collected at the time which is appropriate for the specific test.

6.5.4 Land Application Characteristic Report

Each report shall consist of a Characteristic Form 3400-49 and Lab Report. The Characteristic Report Form 3400-49 shall be submitted electronically by January 31 following each year of analysis.

Following submittal of the electronic Characteristic Report Form 3400-49, this form shall be certified electronically via the 'eReport Certify' page by a principal executive officer, ranking elected official or duly authorized representative. The 'eReport Certify' page certifies that the electronic report is true, accurate and complete. The Lab Report must be sent directly to the facility's DNR sludge representative or basin engineer unless approval for not submitting the lab reports has been given.

The permittee shall use the following convention when reporting sludge monitoring results: Pollutant concentrations less than the limit of detection shall be reported as < (less than) the value of the limit of detection. For example, if a substance is not detected at a detection limit of 1.0 mg/kg, report the pollutant concentration as < 1.0 mg/kg .

All results shall be reported on a dry weight basis.

6.5.5 Calculation of Water Extractable Phosphorus

When sludge analysis for Water Extractable Phosphorus is required by this permit, the permittee shall use the following formula to calculate and report Water Extractable Phosphorus:
Water Extractable Phosphorus (% of Total P) =
[Water Extractable Phosphorus (mg/kg, dry wt) ÷ Total Phosphorus (mg/kg, dry wt)] x 100

6.5.6 Monitoring and Calculating PCB Concentrations in Sludge

When sludge analysis for "PCB, Total Dry Wt" is required by this permit, the PCB concentration in the sludge shall be determined as follows.

Either congener-specific analysis or Aroclor analysis shall be used to determine the PCB concentration. The permittee may determine whether Aroclor or congener specific analysis is performed. Analyses shall be performed in accordance with the following provisions and Table EM in s. NR 219.04, Wis. Adm. Code.

- EPA Method 1668 may be used to test for all PCB congeners. If this method is employed, all PCB congeners shall be delineated. Non-detects shall be treated as zero. The values that are between the limit of detection and the limit of quantitation shall be used when calculating the total value of all congeners. All results shall be added together and the total PCB concentration by dry weight reported. **Note**: It is recognized that a number of the congeners will co-elute with others, so there will not be 209 results to sum.
- EPA Method 8082A shall be used for PCB-Aroclor analysis and may be used for congener specific analysis as well. If congener specific analysis is performed using Method 8082A, the list of congeners tested shall include at least congener numbers 5, 18, 31, 44, 52, 66, 87, 101, 110, 138, 141, 151, 153, 170, 180, 183, 187, and 206 plus any other additional congeners which might be reasonably expected to occur in the particular sample. For either type of analysis, the sample shall be extracted using the Soxhlet extraction (EPA Method 3540C) (or the Soxhlet Dean-Stark modification) or the pressurized fluid extraction (EPA Method 3545A). If Aroclor analysis is performed using Method 8082A, clean up steps of the extract shall be performed as necessary to remove interference and to achieve as close to a limit of detection of 0.11 mg/kg as possible. Reporting protocol, consistent with s. NR 106.07(6)(e), should be as follows: If all Aroclors are less than the LOD, then the Total PCB Dry Wt result should be reported as less than the highest LOD. If a single Aroclor is detected then that is what should be reported for the Total PCB result. If multiple Aroclors are detected, they should be summed and reported as Total PCBs. If congener specific analysis is done using Method 8082A, clean up steps of the extract shall be performed as necessary to remove interference and to achieve as close to a limit of detection of 0.003 mg/kg as possible for each congener. If the aforementioned limits of detection cannot be achieved after using the appropriate clean up techniques, a reporting limit that is achievable for the Aroclors or each congener for the sample shall be determined. This reporting limit shall be reported and qualified indicating the presence of an interference. The lab conducting the analysis shall perform as many of the following methods as necessary to remove interference:

3620C – Florisil	3611B - Alumina
3640A - Gel Permeation	3660B - Sulfur Clean Up (using copper shot instead of powder)
3630C - Silica Gel	3665A - Sulfuric Acid Clean Up

6.5.7 Annual Land Application Report

Land Application Report Form 3400-55 shall be submitted electronically by January 31, each year whether or not non-exceptional quality sludge is land applied. Non-exceptional quality sludge is defined in s. NR 204.07(4), Wis. Adm. Code. Following submittal of the electronic Annual Land Application Report Form 3400-55, this form shall be certified electronically via the 'eReport Certify' page by a principal executive officer, ranking elected official or duly authorized representative. The 'eReport Certify' page certifies that the electronic report form is true, accurate and complete.

6.5.8 Other Methods of Disposal or Distribution Report

The permittee shall submit electronically the Other Methods of Disposal or Distribution Report Form 3400-52 by January 31, each year whether or not sludge is hauled, landfilled, incinerated, or exceptional quality sludge is distributed or land applied. Following submittal of the electronic Report Form 3400-52, this form shall be certified electronically via the 'eReport Certify' page by a principal executive officer, ranking elected official or duly authorized representative. The 'eReport Certify' page certifies that the electronic report form is true, accurate and complete.

6.5.9 Approval to Land Apply

Bulk non-exceptional quality sludge as defined in s. NR 204.07(4), Wis. Adm. Code, may not be applied to land without a written approval letter or Form 3400-122 from the Department unless the Permittee has obtained permission from the Department to self-approve sites in accordance with s. NR 204.06 (6), Wis. Adm. Code. Analysis of sludge characteristics is required prior to land application. Application on frozen or snow covered ground is restricted to the extent specified in s. NR 204.07(3) (l), Wis. Adm. Code.

6.5.10 Soil Analysis Requirements

Each site requested for approval for land application must have the soil tested prior to use. Each approved site used for land application must subsequently be soil tested such that there is at least one valid soil test in the four years prior to land application. All soil sampling and submittal of information to the testing laboratory shall be done in accordance with UW Extension Bulletin A-2100. The testing shall be done by the UW Soils Lab in Madison or Marshfield, WI or at a lab approved by UW. The test results including the crop recommendations shall be submitted to the DNR contact listed for this permit, as they are available. Application rates shall be determined based on the crop nitrogen recommendations and with consideration for other sources of nitrogen applied to the site.

6.5.11 Land Application Site Evaluation

For non-exceptional quality sludge, as defined in s. NR 204.07(4), Wis. Adm. Code, a Land Application Site Request Form 3400-053 shall be submitted to the Department for the proposed land application site. The Department will evaluate the proposed site for acceptability and will either approve or deny use of the proposed site. The permittee may obtain permission to approve their own sites in accordance with s. NR 204.06(6), Wis. Adm. Code.

6.5.12 Class B Sludge: Anaerobic Digestion

Treat the sludge in the absence of air for a specific mean cell residence time at a specific temperature. Values for the mean cell residence time and temperature shall be between 15 days at 35° C to 55° C and 60 days at 20° C. Straight-line interpolation to calculate mean cell residence time is allowable when the temperature falls between 35° C and 20° C.

6.5.13 Vector Control: Volatile Solids Reduction

The mass of volatile solids in the sludge shall be reduced by a minimum of 38% between the time the sludge enters the digestion process and the time it either exits the digester or a storage facility. For calculation of volatile solids reduction, the permittee shall use the Van Kleeck equation or one of the other methods described in "Determination of Volatile Solids Reduction in Digestion" by J.B. Farrell, which is Appendix C of EPA's *Control of Pathogens in Municipal Wastewater Sludge* (EPA/625/R-92/013). The Van Kleeck equation is:

$$VSR\% = \frac{VS_{IN} - VS_{OUT}}{VS_{IN} - (VS_{OUT} \times VS_{IN})} \times 100$$

Where: VS_{IN} = Volatile Solids in Feed Sludge (g VS/g TS)

VS_{OUT} = Volatile Solids in Final Sludge (g VS/g TS)

VSR% = Volatile Solids Reduction, (Percent)

6.5.14 Landfilling of Sludge

General: Sewage sludge may not be disposed of in a municipal solid waste landfill unless the landfill meets the requirements of chs. NR 500 to 536, Wis. Adm. Code, and is an approved facility as defined in s. 289.01(3), Wis.

Stats. Any facility accepting sewage sludge shall be approved by the Department in writing to accept sewage sludge. Disposal of sewage sludge in a municipal solid waste landfill shall be in accordance with ss. NR 506.13 and 506.14. Sewage sludge may not be disposed of in a surface disposal unit as defined in s. NR 204.03(62).

Approval: The permittee shall obtain approval from the Department prior to the disposal of sludge at a Wisconsin licensed landfill.

6.5.15 Sludge Landfilling Reports

The permittee shall report the volume of sludge disposed of at any landfill facility on Form 3400-52. The permittee shall include the name and address of the landfill, the Department license number or other state's designation or license number for all landfills used during the report period and a letter of acceptability from the landfill owner. In addition, any permittee utilizing landfills as a disposal method shall submit to the Department any test results used to indicate acceptability of the sludge at a landfill. Form 3400-52 shall be submitted annually by January 31, following each year sludge is landfilled.

6.5.16 Land Application of Sludge Which Contains Elevated Levels of Radium-226

When contributory water supplies exceed 2 pci per liter of Radium 226, monitoring for Radium 226 in sludge is required. Sludge containing Radium 226 shall be land applied in accordance with the requirements in s. NR 204.07(3)(n), Wis. Adm. Code.

7 Summary of Reports Due

FOR INFORMATIONAL PURPOSES ONLY

Description	Date	Page
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Operational Evaluation Report	June 30, 2014	13
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Compliance Alternatives, Source Reduction, Improvements and Modifications Status	June 30, 2015	13
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Preliminary Compliance Alternatives Plan	June 30, 2016	13
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Final Compliance Alternatives Plan	June 30, 2017	14
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Progress Report on Plans & Specifications	June 30, 2018	14
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Final Plans and Specifications	June 30, 2019	14
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Treatment Plant Upgrade to Meet WQBELs	September 30, 2019	14
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Construction Upgrade Progress Report #1	September 30, 2020	14
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Construction Upgrade Progress Report	September 30, 2021	15
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Complete Construction	June 30, 2022	15
Water Quality Based Effluent Limits (WQBELs) for Total Phosphorus - Achieve Compliance	July 1, 2022	15
Mercury Pollutant Minimization Program -Execute PMP and Submit Annual Status Report	December 31, 2013	15
Mercury Pollutant Minimization Program -Execute PMP and Submit Annual Status Report	December 31, 2014	15
Mercury Pollutant Minimization Program -Execute PMP and Submit Annual Status Report	December 31, 2015	15
Mercury Pollutant Minimization Program -Execute PMP and Submit Annual Status Report	December 31, 2016	15
Mercury Pollutant Minimization Program -Execute PMP and Submit Annual Status Report	December 31, 2017	15
Compliance Maintenance Annual Reports (CMAR)	by June 30, each year	17
Industrial User Compliance Evaluation and Violation Reports	Semiannual	24
Pretreatment Program Report	Annually	25

General Sludge Management Form 3400-48	prior to any significant sludge management changes	26
Characteristic Form 3400-49 and Lab Report	by January 31 following each year of analysis	26
Land Application Report Form 3400-55	by January 31, each year whether or not non-exceptional quality sludge is land applied	27
Report Form 3400-52	by January 31, each year whether or not sludge is hauled, landfilled, incinerated, or exceptional quality sludge is distributed or land applied	27
Wastewater Discharge Monitoring Report	no later than the date indicated on the form	16

Report forms shall be submitted electronically in accordance with the reporting requirements herein. Any facility plans or plans and specifications for municipal, industrial, industrial pretreatment and non-industrial wastewater systems shall be submitted to the Bureau of Water Quality, P.O. Box 7921, Madison, WI 53707-7921. All other submittals required by this permit shall be submitted to:

Northeast Region - Oshkosh, 625 E. CTY RD Y, Suite 700, Oshkosh, WI 54901